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8	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE	
9	AT SEA	TILE
10	UNITED STATES OF AMERICA,	CASE NO. CR12-47 MJP
11	Plaintiff,	FINDINGS OF FACT AND CONCLUSIONS OF LAW AND
12	v.	ORDER GRANTING IN PART DEFENDANT'S MOTION FOR
13	HERMINIO SILVA,	SUPPRESSION OF EVIDENCE AND STATEMENTS
14	Defendant.	STATEMENTS
15	This matter comes before the Court on Def	endant Herminio Silva's motions to suppress
16	post-arrest statements and evidence seized pursuant to the warrantless search of his home. (Dkt.	
17	Nos. 586, 709.) The Court reviewed the motions,	the government's responses (Dkt. Nos. 610,
18	720, 770, 779), Defendant's reply (Dkt. No. 771),	all related papers and conducted evidentiary
19	hearings on December 7, 17, and 18, 2012 and Jan	uary 15, 2013, at which time it heard
20	testimony from DEA Special Agent Lori Miller, D	EA General Supervisor David Escobar, DEA
21	Special Agent Shawn Riley, DEA Special Agent Brent Coup, MADNet Detective Greg	
22	Rodriguez, Filomena Prudente, and the Defendant	Herminio Silva. Having reviewed all of these
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materials, the Court GRANTS, in part, the motions to suppress and ORDERS the Silva's 2 statements made at his residence and the cell phone suppressed. 3 **Findings of Fact** 4 1. On March 23, 2012, an arrest warrant issued for the Defendant, Herminio Silva. After a 5 multi-year investigation, the Drug Enforcement Agency ("DEA") believed Silva was part 6 of a large-scale drug trafficking organization ("DTO") in the Seattle area referred to as 7 the Juarez-Santos DTO. 8 2. In addition to the arrest warrants, that same day, 22 search warrants issued. No search 9 warrant was sought for Silva's home in Chowchilla, California. 10 3. Before his arrest, Silva was a resident of California. He is a citizen of Mexico. 11 4. During the multi-year investigation, DEA investigators obtained numerous warrants to 12 track cellular telephones and intercept communications over those phones. DEA 13 investigators identified Silva as the user of a phone termed TT46, which had been tracked 14 using GPS to a house in Madera, California. 15 5. On January 15, 2012, TT46 was seized during a traffic stop of Silva's vehicle in Lacey, 16 Washington. Tracking on that phone ceased and investigators no longer knew Silva's 17 whereabouts. 18 6. On February 13, 2012, DEA agents obtained a tracking warrant for a cell phone agents 19 believed was tied to Silva. That phone is referred to as TT54. The phone was subscribed 20 to an individual named Joel Silva. 21 7. On February 14, 2012, DEA agents began receiving GPS information for TT54. GPS 22 tracking information showed TT54 regularly pinged from a rural address in Chowchilla, 23 California.

1	14. Seventeen law enforcement officers went to the Chowchilla, California home to
2	effectuate the arrest warrant of Mr. Silva.
3	15. At approximately 6:30 a.m., Agent Escobar knocked on the door of the Chowchilla
4	home. In both English and Spanish he yelled "Police."
5	16. Filomena Prudente, Silva's wife, opened the door. Ms. Prudente is native Spanish
6	speaker who attended school through the fifth grade. She is able to write her name in
7	Spanish but is otherwise illiterate. Ms. Prudente does not speak or write in English.
8	17. An agent patted Ms. Prudente down in an apparent check for weapons. Without first
9	obtaining her consent, Agent Escobar followed by DEA Special Agent Shawn Riley
10	entered the house.
11	18. Standing inside the entryway, Agent Escobar showed Ms. Prudente a picture of Silva. In
12	Spanish he asked where Silva was. In response, Ms. Prudente stated he was down the
13	hall in a bedroom.
14	19. Almost simultaneously, Silva emerged from a room next to the hallway. He was wearing
15	only his underwear.
16	20. Several agents then followed and performed a protective sweep of the home. Their
17	weapons were drawn and were pointed at 45 degrees, in a "low ready" stance. The small
18	residence is a single story with three bedrooms, a bathroom, kitchen and living room and
19	an entry. Officers quickly performed the sweep and secured the residence.
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23	¹ Although Mr. Silva and Ms. Prudente are not legally married, they refer to each other as
24	"husband" and "wife." The Court therefore uses these terms too.

FINDINGS OF FACT AND CONCLUSIONS OF LAW AND ORDER GRANTING IN PART DEFENDANT'S MOTION FOR SUPPRESSION OF EVIDENCE AND STATEMENTS- 4

Conclusions of Law

Defendant argues his statements to law enforcement on March 28, 2012 following his arrest as well as the evidence seized, the cell phone, should be suppressed. The Court agrees in part and suppresses all of Silva's statements made at the residence and the cell phone, TT54 located during a search of the residence.

A. Statements

The Supreme Court in Miranda v Arizona concluded the accused must be appraised of his rights and law enforcement must respect those rights. Miranda, 429 U.S. 492 (1977). If the accused waives these rights, the waiver must be voluntary, knowing, and intelligent. Id. The government carries the burden of proving the voluntariness of a defendant's statement. Colorado v. Connelly, 479 U.S. 157, 168 (1986). For a confession or statement to be voluntary, it must be both the product of free will and must be given with full awareness of the nature of the right being abandoned and the consequences of the decision to abandon it. Moran v. Burbine, 475 U.S. 412, 421 (1986). In assessing the validity of the waiver, courts analyze the totality of the circumstances. Id.

1. Statements at the Residence

Here, Silva did not and could not knowingly, voluntarily and intelligently waive his right to be silent when questioned at his home because he was never advised of this right. The facts surrounding Silva's interrogation at his home show Agent Escobar asked questions designed to incriminate (the presence of contraband inside the home as well as a cell phone believed to be used in drug trafficking) without taking any step to ensure Silva knew of his rights and had voluntary waived them. The government concedes that in the absence of Miranda and without

any evidence of the voluntariness of the statements, they cannot be used in its case-in-chief against Mr. Silva. Consequently, the Court orders the statements suppressed.

The Court disagrees with the government's argument that a portion of the statements are admissible because they fall within the public safety exception to Miranda. In New York v. Quarles, 467 U.S. 649, 656 (1984), the Court concluded emergency circumstances may justify not giving Miranda warnings where "a threat to public safety outweighs the need for the prophylactic rule protecting the Fifth Amendment's privilege from self incrimination." Id. at 657-58. In applying the exception, a court asks whether there was an "objectively reasonable need to protect the police from any immediate danger." Id. at 659.

The government contends the need to know the whereabouts of Gonzalez justified the questioning of Silva without first providing Miranda warnings because of the "time sensitive need" to effectuate the arrest warrant. (Dkt. No. 720 at 14.) The Court finds this argument a misapplication of the public safety exception. The government's interest in a simultaneous takedown of an alleged drug conspiracy is simply not an emergency in which law enforcement could trammel Silva's constitutionally protected rights. Even if the public has an interest in timely effectuation of arrest warrants, there was no immediate danger to the public if Gonzalez was not arrested. The government has failed to meet its burden of establishing any objective and reasonable need to question Silva without apprising him of his rights under Miranda.

2. Statements at DEA Station

Silva also argues his post-Mirandized statements made at the DEA station should be suppressed. First, he contends the statements were the product of a two-step interrogation strategy prohibited by <u>Missouri v. Seibert</u>, 542 U.S. 600 (2004) and <u>United States v. Williams</u>, 435 F.3d 1148 (9th Cir. 2006). Second, he attacks the voluntariness of the statements, arguing

the government agents failed to apprise him of his right to contact the Mexican consulate. As to both arguments, the Court denies the motion to suppress.

"A two-step interrogation involves eliciting an unwarned confession, administering the Miranda warnings and obtaining a waiver of Miranda rights, and then eliciting a repeated confession." United States v. Narvaez–Gomez, 489 F.3d 970, 973–74 (9th Cir. 2007). The Court must engage in a two-step inquiry in deciding whether the defendant's post-Miranda statements should be suppressed. Id. at 974. First, the Court must determine whether the interrogators' failure to provide the defendant with the Miranda warnings was deliberate. Seibert, 542 U.S. at 622; see also Williams, 435 F.3d at 1157–58 (Justice Kennedy's concurrence in Seibert is the Court's holding because it is narrowest grounds with which majority of the Court would agree). "[I]f the two-step method is not deliberate, the post-warning statements are admissible if voluntarily made." Narvaez–Gomez, 489 F.3d at 974. Second, if the two-step strategy was deliberately employed, "the district court must suppress post—warning statements unless the interrogators take curative measures to apprise the defendant of his rights." Id.

In this case, the Court finds the two-step interrogation was not deliberately used. The Ninth Circuit indicated that "in determining whether the interrogator deliberately withheld the Miranda warning, courts should consider whether objective evidence and any available subjective evidence, such as an officer's testimony, support an inference that the two-step interrogation procedure was used to undermine the Miranda warning." Williams, 435 F.3d at 1158. Objective evidence "would include the timing, setting and completeness of the prewarning interrogation, the continuity of police personnel and the overlapping content of the pre- and postwarning statements." Id. at 1159.

Here, Silva was asked if he had guns, drugs, money or a cell phone. While these statements were incriminating in nature, they were aimed at obtaining physical evidence, not securing a confession. The questioning at the Silva residence was quick in duration, consisting of approximately 5 questions and lasting not more than a few minutes. Unlike the questioning at issue in Seibert, it was not a full interrogation aimed at securing incriminating evidence of Silva's participation in the DTO. In contrast, at the DEA office, after providing Miranda warnings, Agent Escobar questioned Silva about his alleged role in the Juarez-Santos DTO, his travels to Washington, whether he supplied drugs to those in Washington, and whether he knew Gonzalez. Although there was some overlap with the pre-warning questioning about Gonzalez, the Court finds on a whole, the content post-Miranda questioning was sufficiently different to break any attenuation. On balance, the Court finds the interrogation here did not employ the two-step strategy addressed in Seibert and Williams.

Because a two-step interrogation technique was not employed, the admissibility of postwarning statements is governed by the principles of <u>Oregon v. Elstad</u>, 470 U.S. 298 (1985). <u>Seibert</u>, 542 U.S. at 620. In <u>Elstad</u>, the Supreme Court held "[t]hough <u>Miranda</u> requires that the unwarned admission must be suppressed, the admissibility of any subsequent statement should turn in these circumstances solely on whether it is knowingly and voluntarily made." <u>Elstad</u>, 470 U.S. at 309.

The Court finds Silva understood his rights and voluntarily waived them. Agent Escobar read in Spanish each Miranda warning to Silva from his DEA issued 13A card. After each right, Agent Escobar asked Silva if he understood the right. To each Silva answered "Yes." Silva also stated he would waive these rights and answer Agent Escobar's questions. In testifying before this Court, Silva expressed no confusion as to the rights he waived and acknowledged voluntarily

answering the government agent's questions. Because the agents did not deliberately employ the two-step strategy, and because Silva's post-Miranda statements were knowingly and voluntarily made, the Court denies defendant's motion.

Nonetheless, Silva attacks the voluntariness of his statements, arguing the government failed to advise him of his right, as a foreign national, under the Vienna Convention to contact the Mexican consulate. This argument lacks merit.

Under Article 36(1)(b) of the Vienna Convention on Consular Relations, "when a national of one country is detained by authorities in another, the authorities must notify the consular officers of the detainee's home country if the detainee so requests." Sanchez-Llamas v. Oregon, 548 U.S. 331, 338 (2006). Article 36(1)(b) also provides that authorities in the country of detention "shall inform the person concerned without delay of his rights" under the subsection. Id. However, even if authorities failed to notify Silva of his right to contact the Mexican consulate, the proper remedy is not to suppress the statements: the Vienna Convention does not confer judicially enforceable individual rights. Sanchez-Llamas, 548 U.S. at 349 (noting suppression of evidence "would be a vastly disproportionate remedy for an Article 36 violation.")

Here, the Court finds the government did not inform Silva of his right to contact the Mexican consulate. Following Sanchez-Llamas, the Court finds no grounds to suppress the statements made at the DEA office because federal law does not require suppression of statements or other evidence obtained as a result of the failure to alert a consulate or to inform a criminal defendant of his rights under Article 36.

Nor is the Court persuaded the government's failure to advise Silva of his right to contact the Mexican consulate implicates the voluntariness of his statements to investigators. As

discussed in the preceding paragraphs, Silva knowingly and voluntarily waived his Miranda rights.

The Court does find it disturbing that a supervisor with the DEA, Agent Escobar, would show complete ignorance of the Convention, the purpose for advisement of consular rights, and the DEA's policy regarding these rights as outlined in the DEA manual. This is a particularly sorry state of affairs given the DEA's frequent contact with foreign nationals.

Nothing in the record supports Defendant's position that if he had known about his right to contact the Mexican consulate, he would not have answered Agent Escobar's questions. Because federal law does not require suppression and the failure of government agents to advise Silva of his right to contact the Mexican consulate implicate the voluntariness of his statements, the Court DENIES the motion to suppress statements made at the DEA headquarters.

A. Cell Phone

Silva moves to suppress the cell phone, TT54, on the grounds the search was unlawful. The Court agrees finding the discovery and search of the phone exceeded the plain view exception to the warrant requirement.

"[A]n arrest warrant founded on probable cause implicitly carries with it the limited authority to enter a dwelling in which the suspect lives when there is reason to believe the suspect is within." Payton v. New York, 455 U.S. 573 (1980). The Supreme Court in Maryland v. Buie, 494 U.S. 325 (1990), held the Fourth Amendment permits law enforcement executing an arrest warrant to conduct "a quick and limited search of premise... to protect the safety of police officers and others." Id. at 327. Such a protective sweep is "narrowly confined to a cursory visual inspection of those places in which a person might be hiding" and may last "no longer than it takes to complete the arrest and depart the premises." Id. at 335-36. In the course of a

police sweep, officers can seize evidence "which was in plain view and which the officer had probable cause to believe was evidence of a crime." Id. at 1093.

The Court finds government agents exceeded the scope of their lawful entry into the home and the protective sweep. First, Agent Escobar arrested Silva within a minute of their entry into the home. Silva was handcuffed without incident. Yet, government agents remained in the home, failing to depart after the arrest was completed. Instead, without a search warrant and without advising Silva of his Miranda rights, Agent Escobar questioned Silva with the purpose of obtaining incriminating evidence. The Court cannot find a reasonable basis upon which the questions posed by Agent Escobar—the presence of guns, drugs, and money as well as the location of Silva's cell phone—related to his arrest. At oral argument the government contends the delay was justified in order to allow Silva to dress. Given the nature of Agent Escobar's questioning, directed at locating the cell phone, not the Defendant's clothing, the Court finds this argument disingenuous. Agent Escobar did not ask Silva where he kept his pants. Instead, in an apparent effort to skirt the lack of a search warrant, government agents remained in the home to obtain incriminating evidence. In doing so, government agents exceeded the scope of their lawful entry into the residence. The sweep for safety was quickly accomplished and there was no need to go to the bedroom except to locate the phone.

Second, the Court does not believe the discovery of the cell phone was the result of plain view. For the plain view doctrine to apply, "two requirements must be met: the officers must be lawfully searching the area where the evidence is found and the incriminatory nature of the evidence must be immediately apparent." <u>United States v. Stafford</u>, 416 F.3d 1068, 1076 (9th Cir. 2005) (citation omitted). As discussed in the preceding paragraph, although government agents had authority to enter the Silva home for the purpose of arresting him and to conduct a

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sweep for their own protection, the scope of that authority was exceeded when after arresting Silva, they remained to conduct a fishing expedition in an effort to locate the cell phone. Assuming arguendo law enforcement had a lawful basis to remain the house, the government has failed to meet the second part of the plain view test: that the incriminating nature of the cell phone was immediately apparent. When Agent Escobar took Silva to the bedroom he shared with Ms. Prudente, there were two phones on the ironing board. Agents did not seize both. Instead, to know if the cell phone was TT54 and therefore incriminating, they required Silva to identify which phone belonged to him. The government failed to offer evidence that without this identification by Silva it would have nonetheless seized the telephone. Because the government failed to establish the phone met the "plain view" exception to the Fourth Amendment requirement that officers obtain a search warrant, the Court suppresses the cell phone.

Even if the phone had been lawfully taken, the Court finds the information gleaned from opening the phone to read off numbers of recent contacts and numbers in the address book has problems. No warrant was sought or obtained for TT54. The officers would be advised to secure a warrant before taking their own forensic examination of the phone. See e.g., United States v. Park, 2007 WL 1521573 at *8-9 (N.D.Cal. May 23, 2007).

In an apparent attempt to salvage the unconstitutionality of the seizure of the phone, the government argues Ms. Prudente consented to a search of the house and the discovery of the phone was therefore inevitable. (Dkt. No. 720.) The government fails to carry its burden of showing Ms. Prudente's signature of the consent to search form resulted from her informed and voluntary waiver of her rights to be free of an unreasonable search.

The Fourth Amendment's protection against unreasonable searches and seizure may be waived if a person consents. <u>Katz v. United States</u>, 389 U.S. 347, 358 n.22 (1967). Nonetheless,

it is the government's burden to show consent was given "freely and voluntarily." <u>United States v. Chan-Jimenez</u>, 125 F.3d 1324, 1327 (9th Cir. 1997). The Ninth Circuit has identified five factors to be considered in determining the voluntariness of consent to a search: (1) whether defendant was in custody; (2) whether the arresting officers had their guns drawn; (3) whether <u>Miranda</u> warnings had been given; (4) whether the defendant was told he has a right not to consent; and (5) whether defendant was told a search warrant could be obtained. <u>United States v. Morning</u>, 64 F.3d 531, 533 (9th Cir. 1995) (quoting <u>United States v. Castillo</u>, 866 F.2d 1071, 1082 (9th Cir. 1988)). The fact that some of these factors are not established does not automatically mean consent was not voluntary. <u>Id.</u>

Applying these factors, the Court concludes Ms. Prudente did not voluntarily consent to a search of the house. Ms. Prudente and her young children were detained in a small bedroom of her home. Several law enforcement officers were also in the room. Prior to being detained there Ms. Prudente had witnessed agents perform a sweep of the house with their guns drawn. In deciding whether Ms. Prudente voluntarily consented to a search of her home, the Court finds especially significant the government's failure to advise Ms. Prudente of her right to refuse. Government agents had learned Ms. Prudente only spoke Spanish and was illiterate in both English and Spanish. Yet, despite the presence of a California state certified translator, Detective Rodriguez, the government failed to show anyone, including officer Rodriguez, ever advised Ms. Prudente that she could refuse consent. Based on these facts, the Court finds Ms. Prudente's consent to search the residence was not freely given.

Conclusion

The Court GRANTS in part and DENIES in part Defendant's motions to suppress.

Because he had not been advised of his rights under Miranda, Silva's statements at the residence

1	were not a voluntary, knowing, and intelligent waiver of these rights. Therefore, the Court
2	suppresses these statements. The Court also suppresses the cell phone discovered at the
3	residence, as it was the product of an illegal search. The Court DENIES the motion as to Silva's
4	statements at the station after he received Miranda warnings. The clerk is ordered to provide
5	copies of this order to all counsel.
6	Dated this 25th day of January, 2013.
7	Marshy Helens
8	Marsha J. Pechman
9	Chief United States District Judge
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